

THE SINGLE TAX REVIEW

A Record of the Progress of Single Tax and Tax Reform
Throughout the World.

THE ROMANCE OF NEW YORK REAL ESTATE

By THE EDITOR.

Old Peter Minuit was the first real estate dealer to do business in New York. It was less than three hundred years ago when he bought the Island of Manhattan from the then proprietors for some beads and trinkets amounting in Spanish guilders of that day to \$24.60 in American money. It was not a glittering speculative bargain as things were then. There have been many more promising purchases of New York real estate made since. For it was twenty years before there was any population to give value to the land, and even then—1646—there were only about one thousand whites. Real estate values grew slowly in those days.

Land is the most worthless of all things legally property. Continents are not cheap at \$24.60 without inhabitants. You have to throw in a few thousand men, women and children to make it really worth while. The Desert of Sahara would be dear at \$24.60. Peter Minuit has been condemned for persuading the Indians to sell at this figure, but the price was almost excessive. What was so much land to the Indians anyhow? They had thousands of acres. And then they got a lot of beads and trinkets and dress stuffs.

The red men did make a protest—a fact which history records—and they claimed that \$24.60 was too cheap for the Island. But that is human nature. And when Governor Kieft tried to levy a tax on them they objected, just as modern taxpayers do. Then the governor ordered an attack on them, in which several were killed, and this was the beginning of many savage incursions by the Indians upon the early settlers.

The city has lost much of its picturesqueness. Pearl street is very unlovely these days, but in the seventeenth century there was a nice beach on one side and later in the same century there were some very fine residences on the other. The low ground on Maiden Lane was known as "the swamps" and here the shoemakers of the city had their tan pits. Later the tanners

moved eastward to what was known as the Beekman tract. Jacobus Roosevelt, ancestor of Theodore Roosevelt, bought four and one-half acres in this locality and prospered greatly in consequence. Nothing survives of the buildings of the seventeenth century, and only one or two of the eighteenth—Fraunce's Tavern, built in 1710 or thereabouts; St. Paul's Chapel, built in 1766, and the Jumel Mansion, built about 1758.

William street was the shopping district for the ladies a hundred and more years ago. Where the Mutual Life building now stands in Nassau street was an old Dutch church that was afterwards used as the post office. A few blocks away on Gold street was the First Baptist church. On Liberty street (then Crown), close to Nassau, Captain Kidd lived. Around the corner on Pine street (then King) was the French Church. The names of these streets were changed after the Revolution. They ran at the time of their construction through fields of clover.

It will be interesting to consider New York's most typical street—Broadway—certainly one of the most wonderful streets in the world. In 1643 it was laid out, and certain lots were granted to individual proprietors. Some of these early landowners were in the employ of the Dutch Company and were given choice locations—a few secured lots directly opposite Bowling Green. In the same year that Broadway was laid out the first private sale of land was recorded. In that year a lot on Bridge street, between Whitehall and Broad, was sold for a little over nine dollars.

Lower Broadway was once the street of fashionable residences. Back in the days of Dutch New York the buildings on one side were of an inferior class, but on the other were many handsome houses surrounded by orchards. Lots on the east side of Broadway at this time brought \$250. One below Wall street sold early in 1726 to Thomas Elde, blacksmith, at that figure. About forty-five years later, or in 1770, these lots went up to nearly \$2,000. But even in 1785 a list of the residents on Broadway below Wall street included shopkeepers, tallow chandlers, painters and glaziers, linen drapers, and carpenters. Most of the tradesmen of today could not buy a single front foot of this land. But if they were fortunate enough to have inherited any of it they need not follow any trade at all. So much depends upon selecting your ancestry wisely. Those who have done so with prevision and foresight have profited immensely in consequence. But this is a digression.

If we had strolled up Broadway in 1790 we would have started from the mansion on Broadway and Battery Place occupied by Mrs. Loring and worth, land and improvements, just \$10,000. On Broadway, fronting Bowling Green, was the home of Robert G. Livingston, worth the same amount. A few doors up was a humbler residence, valued at about \$7,000. Then, going a little further up, we come to the corner of Broadway and Pine street and the home of Mayor Varick, worth \$15,000. A little below Wall street is a really palatial residence—worth, land and improvements, \$17,000. But this is the top figure, and these were the aristocracy of old New York! Not a home above \$17,000, and all for the most part below Wall street.

At this time Broadway stopped at Chambers street, at which the Lispenard Farm began. The street was then extended through this farm, and John Harvey bought a lot near the corner of Duane street. This was a trifle smaller than the ordinary sized city lot. He paid \$250 for it, and built a small wooden house which stood for over a century. Ten years after he bought it he sold it for \$1,975 to Peter Bruce. In 1818 it was mortgaged for \$7,000 in gold and was sold on foreclosure for \$8,600. In 1825 it was again sold for \$9,000. In 1898 it took a mighty leap and was sold for \$200,000, and was swept into the Astors' maw.

The land brought a small price in those early days of New York. In 1794 the land on which the World Building now stands was sold to Caspar Samler for \$1,800. Caspar was a farmer of Dutch extraction and an indefatigable purchaser of land. Much of it filtrated down the years and became the inheritance of the Greer family, some of it passing to the present J. Edward Simmons.

In 1703 the burial ground on Broadway was given, not sold, to the corporation of Trinity Church, "forever," the only condition being that they charge no more than 1s. 6d. for the burial of a child under 12 years, and no more than 3s. for the burial of an adult. This was the beginning of the mighty Trinity Church corporation.

Values grew slowly because population grew slowly. Note how very slowly it grew. In 1674, when the English took possession, there were about 3,000 persons here; in three years the city added only about 400; in twenty-five years it had increased to only about 1,000 more. In 1771 it had become a city of only 21,683. Nearly a hundred years!

From this date however, New York began to add to its numbers in real earnest. From the year 1790 to 1800 it jumped from a little above 30,000 to 60,000, and from 1800 to 1810 to 95,000. The greatest increase was for the five years from 1845 to 1850, during which time population increased from 371,223 to 515,394.

And with this increased population came increased land values. A thousand building lots up-town, between Fourth and Seventh avenues, were sold in 1820 for \$4,000. In 1852 they were sold for \$780 a lot. This comprised for the most part a residential district. The *Tribune* called attention at the time to this increase of six hundred per cent. per annum in thirty years. It is interesting to compare some recent sales in the same vicinity. A lot on 802 Fifth avenue, comprising 2,210 square feet, sold in 1908 for \$250,000, or \$108.66 per square foot. Another lot on the corner of Fifth avenue and 56th street sold for \$725,000 or \$145 per square foot.

A short time ago the land on Broadway and Fifth avenue, between 23rd and 24th streets, a little over an acre in extent, was sold for \$7,250,000. This was practically for the land alone, as the old Fifth Avenue Hotel was destined for demolition and a colossal office building took its place. Sixty years ago this property was valued at \$2,000!

One does not have to go very far for instances of great increase. Some-

times enormous jumps are made in a few years. Thus, a corner at the junction of Broadway and Seventh avenue sold in 1895 for \$135,000 and was sold again in 1902 for \$200,000. Lots on Fifth avenue have often increased one to four hundred per cent. in three or four years.

In 1906 the lot on the corner of Broadway and Dey street sold for \$1,000,000 which in 1745 had brought less than \$200. In 1721 the lots on which the Equitable Building now stands sold for a little less than \$300. This land is now worth \$8,000,000.

Number 20 Wall street and Number 1 Nassau street bought the highest price ever paid in New York, perhaps in the world, for a plot of land of this size, for it was sold for \$1,200,000, or \$655 per square foot, though this price was for the land and buildings. It was bought by the Manhattan Trust Company. The property on the southeast corner of Broadway and Wall street held the record price before this, being sold in 1905 for \$700,000, or \$558.65 per square foot. The record price is, therefore, that paid for the property at 20 Wall street. Yet sixty years before this piece of property sold for \$30 a square foot, or \$55,000. In the period of a short lifetime it grew from that sum to \$1,200,000.

The mere annual increase in the land value of New York is nearly as great as the entire assessed value of all the real estate—land and improvements—of New Orleans or Milwaukee. The assessed value of the land of New York City is greater than the assessed value of all the real estate—land and improvements—of the State of Pennsylvania. And about one thousand persons own the major part of this value. Less than five hundred individuals and corporations own more than one-half the value of Bronx real estate. Of the owners of this immense value of more than \$500,000,000, the Astor estate is one of the largest.

Sometimes the charitable impulse of some early landowner preserves a part of this great value for purposes of education or social help. Years ago there was a man by the name of Randall who had saved enough from his profitable business of privateersman to buy some land in the city for a farm. This he left to a son, Robert Richard Randall, who in 1801 made a will. He called in Alexander Hamilton who, it is said, suggested that a fortune made on the sea might well be devoted to providing a home for sailors. This suggestion Randall carried out, and it was the beginning of Sailors' Snug Harbor, opened in 1833, which began in that year with 33 inmates.

The Randall Farm covered 21 acres. It was situated at Broadway and Astor Place. The income from this estate in 1814 was about \$6,000. In 1870 this had increased to \$127,000, in 1875 to \$262,808, and in 1886 to \$302,643.*

In 1814 the Legislature of New York gave to Columbia College Dr. Hosack's Botanic Gardens, acquired by the State some years before. This was situated at Fifth avenue from 47th to 51st streets, westward to within one hundred feet of Sixth avenue. In 1857 eight lots were sold on the corner of 48th street and Fifth avenue for one dollar and a mortgage of \$80,000. A single lot was

*See note next page.

sold in 1887 for \$70,000. The college owns about three-quarters of the original property. In 1825 \$18,000 was offered for it. In 1854 it was estimated as worth \$350,000. It is now worth over \$30,000,000.

The New York family that profited most largely from the original sale of Manhattan island to Peter Minuit were the Astors, whose ancestry dates from an immigrant who on his arrival in this city worked as a delivery boy for a German baker. The Astors are fond of tracing their ancestry back to a Spanish grandee, Jacques D'Astorga by name, but they have to go far back to find a gentleman of that consequence—back as far as the twelfth century. Of course, a like industrious investigation would reveal as distinguished a lineage for almost anybody who wanted to try it. But no later than one hundred and twenty-five years ago the family were bartering beads and rum and firearms for Indian furs. And one of them, Henry Astor, who had preceded his brother here, was pushing his sheep and calves in a wheelbarrow through the Bowery from Bull's Head. He used to refer to his wife, who was a very pretty woman, as "De pink of de Bowery," just as some of the later inhabitants of that lane might refer in their own *patois* to their consorts. Henry, no more than Jacob, looked to make his real money by trade. When he had got a little together he made a shrewd purchase for \$8,000 of the land occupied later by the old Bowery Theatre.

John Jacob Astor sailed for America in 1783. Washington Irving tells us in his "Astoria" all about his ambitions, his fertile genius, and his quick sagacity as exemplified in his trade for peltries. He has even told us of how his hero and patron attempted by methods with which modern ways of finance have made us rather more familiar than Irving was, to drive out his competitors and establish a fur monopoly, an achievement which, by the aid of government, he was able partially to effect. He tells us that "Mr. Astor was not actuated by motives of individual profit. He was already rich beyond the ordinary desires of man." It seemed a shame to Mr. Irving that Mr. Astor should have encountered "opposition" from competitive fur companies which were seeking the trade for themselves. We find him "impeded" everywhere by rival companies which were as anxious to get ahead of him as he

*From Mr. William T. Croasdale's History of Sailor's Snug Harbor and the Randall Farm, written in 1887, we cite as follows:

| Population of City. | Income from Estate. |
|---------------------------|------------------------------|
| 1805..... 75,770 | 1806..... \$4,243.00 |
| 1816..... 93,634 | 1817..... 6,659.92 |
| 1855..... 515,547 | 1855..... 75,000.00 |
| 1870..... 942,292 | 1870..... 127,000.00 |
| 1875..... 1,046,037 | 1875..... 262,808.00 |
| 1880..... 1,206,590 | 1880 No report discoverable. |
| 1886, estimated 1,500,000 | 1886..... 302,643.24 |

Mr. Croasdale noted that while the population of the city was twenty times as great as in 1805, the income of the Randall Farm was seventy times as great.

was to get ahead of them. We are told by Mr. Irving that it was a part of Mr. Astor's plan to furnish the Russian fur establishments on the northwest coast with regular supplies so as to render them independent of those casual vessels which "cut up the trade and supplied the natives with arms." With a view to effecting arrangements with the Russian government, our own government accommodately furnished passage in one of its armed vessels to Mr. Astors' accredited agent. The Russian government then agreed to act in concert against all "interlopers." Mr. Irving tells us that this "gave a formidable blow to the irregular trade along the coast." No doubt.

James Parton has told us that not more than two millions of the twenty millions that John Jacob Astor died possessed of was the fruit of his dealings in the fur trade. The tariff helped John amazingly, for one thing. The tariff on tea was twice the price of the tea in these days, so Astor went heavily into this. He would dispose of his furs in Canton and return with cargoes of tea to New York. As the government allowed credit at this time for twelve or eighteen months, Mr. Parton calculates that in this way Mr. Astor had the free-of-interest loan from the government of over five million dollars in eighteen or twenty years.

The Astors were among the first to foresee the future growth of the city. Some of them bought lots on lower Broadway where skyscrapers now stand for two and three hundred dollars apiece. They were shrewd and self-denying; they seldom sold. One of the members of the family said: "I will not sell my land; I will not put buildings on it. I will do only one thing." That one thing was to lease it. In making their purchases, farms were their speciality; there were not so many perishable improvements to pay for. There was the Thompson Farm east and west of Fifth avenue from Thirty-second to Thirty-fifth streets; this was bought as late as 1826 for \$25,000. Five years ago a single lot on this tract bought \$400,000. They bought, too, in times of panics and industrial depressions and falling markets. They have perhaps obtained too much credit for shrewdness, for the lesson once learned was easy enough, and became a tradition and a habit of the members of the family from generation to generation. It was the policy borrowed from Isaiah and accompanied in this case with his anathema. Merciless foreclosures helped the growth of the estate, and the family thrived mightily.

They were never loved, though now and then one of them tried to do something useful; one invented things and another wrote a book, not half bad, but now forgotten. For the most part they attended strictly to business, which in this case was the profits of other people's business.

No wealthy family ever gave less to the city. Even the Astor Library had to be extorted from John Jacob. To a man, who, if hardly one of the glories of contemporary letters, was at least a conspicuous literary figure in New York, Fitz Green Halleck, who had served him faithfully for nearly twenty years, John Jacob Astor left an annuity of \$200, which tremendous sum another member of the family afterward had the decency to increase.

Unpopular the family always were—though in justice to them it should be said that they never did anything not expressly permitted to any landlord

and which was simply practiced more persistently and systematically by these members of their class. The suggestion of the *New York Herald* on the death of the then head of the family, William B. Astor, that it was not the Astor genius or energy that had made that fortune, but the city's commerce and the progress and enlightenment of its citizens, and that therefore his property ought to be divided into two parts, one going to the heirs and the other to the city, is a suggestion which has a "socialistic" or "communistic" or "anarchistic" look—the reader can choose his own epithet out of this choice lot. But it is significant of the little regard in which the city has always held its greatest landlord family. But, as we say in the slang phrase of the day, this never "phased" them. Immutable as fate, silent, secretive, dogged, merciless, they continued the policy accursed of Isaiah and the people did the rest.

Something of the working of the system by which the Astors have chiefly benefited may be observed in the business that goes on behind a two-story red brick building on Twenty-sixth street, west of Broadway. Its windows are heavily barred; behind them are a force of clerks. The work of this office is the receiving of checks from the busy people of the city—those who do the work. It is calculated that many millions annually are sent from this office to a gentleman uptown at 840 Fifth avenue. The amount increases every year; every immigrant ship that lands its human freight at our doors and empties it on the East Side adds to the revenue of the family. The greater part of it is the inheritance from that first sale made to Peter Minuit.

Think what an investment in New York land means. Population increases about 100,000 every year. In consequence land values increase fifty to one hundred per cent. each year. Population does it. Whether by the immigration or stork route makes little difference. Somewhere some landowners takes a little more by reason of the presence or the coming of the stranger. This is the sole reason why John Jacob Astor's investment of about \$2,000,000 has now become worth \$400,000,000.

The true consideration is not stated in the deed which secures the ownership of a piece of land. Let it therefore be "nominated in the bond" that such deed conveys to the owner of said property so many hours of labor of banker, seamstress, railroad projector and motorman, manufacturer and clerk, lawyer and typewriter and office boy—so many hours a year of all those engaged in the myriad forms of industrial activity. The right to certain hours of labor of those who troop to factories at six o'clock in the morning, the army of clerks, bookkeepers and salesmen, *et. al.*, are all conveyed in the title deed. Edison works so many hours in the year for the owner of that little bit of paper; contractors, builders, architects, contribute each his mite, a swelling sum.*

*And the poorest of the workers of the great city must part with a portion of their earnings to swell this tribute. Mr. John Martin, in a pamphlet published several years ago, pointed out that among decent self-supporting families with an income of less than \$600. a year throughout Manhattan, an average of 26 to 27 per cent of the family expenditure is for rent. In the more wretched and poorer quarters the proportionate levy is higher. In a block bounded by Allen, Stanton, Orchard and Rivington streets families pay out thirty per cent. of their income, and some nearly half of all they earn.

Nor can they escape doing so. If the inventor or producer strives to make things cheap, to save labor, to increase the store of wealth, he but helps to make one thing—and one thing only more valuable—that innocent bit of paper which carries with it the ownership in the values of land. Government does its share to add to its miracle-working properties. When government lights and paves the streets, or builds schools, or does things to make life happier and fuller, it works for the owner of that title deed. This is all clear enough to the discerning. Writers on political economy call it “rent”—“economic rent.” Sometimes they call it “prairie value,” but it is only so in a sense, for it is “prairie value” plus population value.

Here in this city where all men seem active in the work of production are many who are active in other ways. All, or nearly all, such men, “work”—but the economists have only one meaning for the word. “Work” to them means production; work in the popular sense is just being busy at something.

Perhaps twenty per cent of the population are busy without working. The other eighty per cent do the real work, and the twenty per cent are collecting toll or devising schemes for collecting toll. Less than five per cent own the land of the city, and the other ninety-five per cent pay for the privilege of living here. But certainly fifteen per cent live in subtle ways on the five per cent who in their own turn live upon the eighty per cent.

A great deal of the increase in the value that has come to the land of Manhattan is due to the shape of the island. It is curious to reflect that because Manhattan Island runs down to a point the revenues of the Astors are greater than they would otherwise have been. With little eye to the future, in the first cosmic whirl of worlds, a little part of the earth was fashioned for the greater luxury and indulgence of a favored family—and the configuration of a little point of earth fronting a harbor was fated to bear a real magic of riches under the prosaic title of “New York real estate.” The tremendous volume of the business of the city pressed down upon this point and would have overflowed the harbor if such a thing could be conceived.

Nature at the very beginning had worked in other ways for these families. For the end of the island is a point in which is concentrated the stream of commerce from the west though the Appalachian range to the coast; it is the heart for the arteries of half the trade of a continent.

The immense revenues of the landowners of New York—and of every other city, indeed—do not come from the improvements, the stately buildings, the rows on rows of tenements. As permanent investments these would not be worth a penny. They are as “insubstantial as the pageant of a dream.” They vanish in a generation. Every septuagenarian has seen New York change three times in the years he has lived. Little of the work of each generation survives. The granite sub-treasury building, begun in 1834 and completed in 1841, is almost the oldest substantial structure in New York, and is thus less than seventy-five years old. The Astor House recently destroyed goes only a little more than fifty years back. Going back further when New York was Dutch what relics of this period survive? But the island remains, the

earth and rocks, the geologic formation, plus population—and the revenues of the great landowners remain as long as these remain. Houses, mercantile palaces, and stately office buildings come and go—but a little earth and rock and sand fronting the harbor remain as a very permanent investment, which increases constantly in value as the human tides flow in.

REAL ESTATE AND ITS TAXATION.

IN NEW YORK, PHILADELPHIA AND ELSEWHERE.

The Mayor of Philadelphia has caused to be published a pamphlet designed to set forth an ideal system for assessing real estate in Philadelphia. The pamphlet was prepared by Messrs. Robert Dunning Dripps and Arthur Edwin Post, the former being a member of the Common Council. In the preface Messrs. Dripps and Post acknowledge their indebtedness to the Department of Taxes and Assessments of the City of New York, and it is evident in the main that they have described the system of real estate assessment now prevailing in New York City.

The proper assessment of real estate is receiving more and more attention in many States, and the best opinion seems to be that there should always be a central administrative State authority having large powers to enforce compliance with law on the part of the local assessors. Kansas and Wisconsin are two States which have enacted laws giving their State Boards of Tax Commissioners power even to make a reassessment if they are dissatisfied with local assessors.

It is evident that there can be no skilled assessment of real estate unless the men performing the duty of assessors have security of tenure. The best practice is to appoint assessors as the result of a civil service examination and remove them only for cause. In cities the Commissioner or Commissioners in charge of the assessing department should be appointed by the Mayor and be removable at the will of the Mayor. This is necessary that the voters may retain control of the assessing system.

The Philadelphia pamphlet is so admirable that liberal extracts are presented; it is in form of question and answer and commences with an introduction:

INTRODUCTION.

MOST DEPENDABLE SUBJECT FOR PERMANENT TAXATION.

1. What is the most dependable subject for permanent taxation?

Land, whether improved or unimproved, both classes being included in the general term "real estate."