

Contributions of the West to American Democracy

Political thought in the period of the French Revolution tended to treat democracy as an absolute system applicable to all times and to all peoples, a system that was to be created by the act of the people themselves on philosophical principles. Ever since that era there has been an inclination on the part of writers on democracy to emphasize the analytical and theoretical treatment to the neglect of the underlying factors of historical development.

If, however, we consider the underlying conditions and forces that create the democratic type of government, and at times contradict the external forms to which the name democracy is applied, we shall find that under this name there have appeared a multitude of political types radically unlike in fact.

The careful student of history must, therefore, seek the explanation of the forms and changes of political institutions in the social and economic forces that determine them. To know that at any one time a nation may be called a democracy, an aristocracy, or a monarchy, is not so important as to know what are the social and economic tendencies of the state. These are the vital forces that work beneath the surface and dominate the external form. It is to changes in the economic and social life of a people that we must look for the forces that ultimately create and modify organs of political action. For the time, adaptation of political structure may be incomplete or concealed. Old organs will be utilized to

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express new forces, and so gradual and subtle will be the change that it may hardly be recognized. The pseudo-democracies under the Medici at Florence and under Augustus at Rome are familiar examples of this type. Or again, if the political structure be rigid, incapable of responding to the changes demanded by growth, the expansive forces of social and economic transformation may rend it in some catastrophe like that of the French Revolution. In all these changes both conscious ideals and unconscious social reorganization are at work.

These facts are familiar to the student, and yet it is doubtful if they have been fully considered in connection with American democracy. For a century at least, in conventional expression, Americans have referred to a "glorious Constitution" in explaining the stability and prosperity of their democracy. We have believed as a nation that other peoples had only to will our democratic institutions in order to repeat our own career.

In dealing with Western contributions to democracy, it is essential that the considerations which have just been mentioned shall be kept in mind. Whatever these contributions may have been, we find ourselves at the present time in an era of such profound economic and social transformation as to raise the question of the effect of these changes upon the democratic institutions of the United States. Within a decade four marked changes have occurred in our national development; taken together they constitute a revolution.

First, there is the exhaustion of the supply of free land and the closing of the movement of Western advance as an effective factor in American development. The first rough conquest of the wilderness is accomplished, and that great supply of free lands which year after year has served to reinforce the democratic influences in the United States is exhausted. It is true that vast tracts of government land are still untaken, but they constitute the mountain and arid regions, only a small fraction of them capable of conquest, and then only by the application of capital and combined effort. The free lands that made the American pioneer have gone.

In the second place, contemporaneously with this there has been such a concentration of capital in the control of fundamental industries as to make a new epoch in the economic development of the United States. The iron, the coal, and the cattle of the country

have all fallen under the domination of a few great corporations with allied interests, and by the rapid combination of the important railroad systems and steamship lines, in concert with these same forces, even the breadstuffs and the manufactures of the nation are to some degree controlled in a similar way. This is largely the work of the last decade. The development of the greatest iron mines of Lake Superior occurred in the early nineties, and in the same decade came the combination by which the coal and the coke of the country, and the transportation systems that connect them with the iron mines, have been brought under a few concentrated managements. Side by side with this concentration of capital has gone the combination of labor in the same vast industries. The one is in a certain sense the concomitant of the other, but the movement acquires an additional significance because of the fact that during the past fifteen years the labor class has been so recruited by a tide of foreign immigration that this class is now largely made up of persons of foreign parentage, and the lines of cleavage which begin to appear in this country between capital and labor have been accentuated by distinctions of nationality.

✓A third phenomenon connected with the two just mentioned is the expansion of the United States politically and commercially into lands beyond the seas. A cycle of American development has been completed. Up to the close of the War of 1812, this country was involved in the fortunes of the European state system. The first quarter of a century of our national existence was almost a continual struggle to prevent ourselves being drawn into the European wars. At the close of that era of conflict, the United States set its face toward the West. It began the settlement and improvement of the vast interior of the country. Here was the field of our colonization, here the field of our political activity. This process being completed, it is not strange that we find the United States again involved in world-politics. The revolution that occurred four years ago, when the United States struck down that ancient nation under whose auspices the New World was discovered, is hardly yet more than dimly understood. The insular wreckage of the Spanish War, Porto Rico and the Philippines, with the problems presented by the Hawaiian Islands, Cuba, the Isthmian Canal, and China, all are indications of the new direction of the ship of state, and while we thus turn our attention overseas, our concentrated industrial

strength has given us a striking power against the commerce of Europe that is already producing consternation in the Old World. Having completed the conquest of the wilderness, and having consolidated our interests, we are beginning to consider the relations of democracy and empire.

✓ And fourth, the political parties of the United States now tend to divide on issues that involve the question of Socialism. The rise of the Populist party in the last decade, and the acceptance of so many of its principles by the Democratic party under the leadership of Mr. Bryan, show in striking manner the birth of new political ideas, the reformation of the lines of political conflict.

It is doubtful if in any ten years of American history more significant factors in our growth have revealed themselves. The struggle of the pioneer farmers to subdue the arid lands of the Great Plains in the eighties was followed by the official announcement of the extinction of the frontier line in 1890. The dramatic outcome of the Chicago Convention of 1896 marked the rise into power of the representatives of Populistic change. Two years later came the battle of Manila, which broke down the old isolation of the nation, and started it on a path the goal of which no man can foretell; and finally, but two years ago came that concentration of which the billion and a half dollar steel trust and the union of the Northern continental railways are stupendous examples. Is it not obvious, then, that the student who seeks for the explanation of democracy in the social and economic forces that underlie political forms must make inquiry into the conditions that have produced our democratic institutions, if he would estimate the effect of these vast changes? As a contribution to this inquiry, let us now turn to an examination of the part that the West has played in shaping our democracy.

From the beginning of the settlement of America, the frontier regions have exercised a steady influence toward democracy. In Virginia, to take an example, it can be traced as early as the period of Bacon's Rebellion, a hundred years before our Declaration of Independence. The small landholders, seeing that their powers were steadily passing into the hands of the wealthy planters who controlled Church and State and lands, rose in revolt. A generation later, in the governorship of Alexander Spotswood, we find a contest between the frontier settlers and the property-holding classes

of the coast. The democracy with which Spotswood had to struggle, and of which he so bitterly complained, was a democracy made up of small landholders, of the newer immigrants, and of indented servants, who at the expiration of their time of servitude passed into the interior to take up lands and engage in pioneer farming. The "War of the Regulation," just on the eve of the American Revolution, shows the steady persistence of this struggle between the classes of the interior and those of the coast. The Declaration of Grievances which the back counties of the Carolinas then drew up against the aristocracy that dominated the politics of those colonies exhibits the contest between the democracy of the frontier and the established classes who apportioned the legislature in such fashion as to secure effective control of government. Indeed, in a period before the outbreak of the American Revolution, one can trace a distinct belt of democratic territory extending from the back country of New England down through western New York, Pennsylvania, and the South.

In each colony this region was in conflict with the dominant classes of the coast. It constituted a quasi-revolutionary area before the days of the Revolution, and it formed the basis on which the Democratic party was afterwards established. (It was, therefore, in the West, as it was in the period before the Declaration of Independence that the struggle for democratic development first revealed itself, and in that area the essential ideas of American democracy had already appeared.) Through the period of the Revolution and of the Confederation a similar contest can be noted. On the frontier of New England, along the western border of Pennsylvania, Virginia, and the Carolinas, and in the communities beyond the Alleghany Mountains, there arose a demand of the frontier settlers for independent statehood based on democratic provisions. There is a strain of fierceness in their energetic petitions demanding self-government under the theory that every people have the right to establish their own political institutions in an area which they have won from the wilderness. Those revolutionary principles based on natural rights, for which the seaboard colonies were contending, were taken up with frontier energy in an attempt to apply them to the lands of the West. No one can read their petitions denouncing the control exercised by the wealthy landholders of the coast, appealing to the record of their conquest

of the wilderness, and demanding the possession of the lands for which they have fought the Indians, and which they had reduced by their ax to civilization, without recognizing in these frontier communities the cradle of a belligerent Western democracy. "A fool can sometimes put on his coat better than a wise man can do it for him,"—such is the philosophy of its petitioners. In this period also came the contests of the interior agricultural portion of New England against the coast-wise merchants and property-holders, of which Shays' Rebellion is the best known, although by no means an isolated instance.

By the time of the constitutional convention, this struggle for democracy had effected, a fairly well-defined division into parties. Although these parties did not at first recognize their interstate connections, there were similar issues on which they split in almost all the States. The demands for an issue of paper money, the stay of execution against debtors, and the relief against excessive taxation were found in every colony in the interior agricultural regions. The rise of this significant movement awakened the apprehensions of the men of means, and in the debates over the basis of suffrage for the House of Representatives in the constitutional convention of 1787 leaders of the conservative party did not hesitate to demand that safeguards to the property should be furnished the coast against the interior. The outcome of the debate left the question of suffrage for the House of Representatives dependent upon the policy of the separate States. This was in effect imposing a property qualification throughout the nation as a whole, and it was only as the interior of the country developed that these restrictions gradually gave way in the direction of manhood suffrage.

All of these scattered democratic tendencies Jefferson combined, in the period of Washington's presidency, into the Democratic-Republican party. Jefferson was the first prophet of American democracy, and when we analyse the essential features of his gospel, it is clear that the Western influence was the dominant element. Jefferson himself was born in the frontier region of Virginia, on the edge of the Blue Ridge, in the middle of the eighteenth century. His father was a pioneer. Jefferson's "Notes on Virginia" reveal clearly his conception that democracy should have an agricultural basis, and that manufacturing development and city life were dangerous to the purity of the body politic. Simplicity and economy

in government, the right of revolution, the freedom of the individual, the belief that those who win the vacant lands are entitled to shape their own government in their own way,—these are all parts of the platform of political principles to which he gave his adhesion, and they are all elements eminently characteristic of the Western democracy into which he was born.

In the period of the Revolution he had brought in a series of measures which tended to throw the power of Virginia into the hands of the settlers in the interior rather than of the coastwise aristocracy. The repeal of the laws of entail and primogeniture would have destroyed the great estates on which the planting aristocracy based its power. The abolition of the Established Church would still further have diminished the influence of the coastwise party in favor of the dissenting sects of the interior. His scheme of general public education reflected the same tendency, and his demand for the abolition of slavery was characteristic of a representative of the West rather than of the old-time aristocracy of the coast. His sympathy with the Western expansion culminated in the Louisiana Purchase. In short, the tendencies of Jefferson's legislation were to replace the dominance of the planting aristocracy by the dominance of the interior class, which had sought in vain to achieve its liberties in the period of Bacon's Rebellion.

Nevertheless, Thomas Jefferson was the John the Baptist of democracy, not its Moses. Only with the slow setting of the tide of settlement farther and farther toward the interior did the democratic influence grow strong enough to take actual possession of the government. The period from 1800 to 1820 saw a steady increase in these tendencies. The established classes in New England and the South began to take alarm. Perhaps no better illustration of the apprehensions of the old-time Federal conservative can be given than these utterances of President Dwight, of Yale College, in the book of travels which he published in that period:—

The class of pioneers cannot live in regular society. They are too idle, too talkative, too passionate, too prodigal, and too shiftless to acquire either property or character. They are impatient of the restraints of law, religion, and morality, and grumble about the taxes by which the Rulers, Ministers, and Schoolmasters are supported. . . . After exposing the injustice of the community in neglecting to invest persons of such superior merit in public offices, in many an eloquent

harangue uttered by many a kitchen fire, in every blacksmith shop, in every corner of the streets, and finding all their efforts vain, they become at length discouraged, and under the pressure of poverty, the fear of the gaol, and consciousness of public contempt, leave their native places and betake themselves to the wilderness.

Such was a conservative's impression of that pioneer movement of New England colonists who had spread up the valley of the Connecticut into New Hampshire, Vermont, and western New York in the period of which he wrote, and who afterwards went on to possess the Northwest. New England Federalism looked with a shudder at the democratic ideas of those who refused to recognize the established order. But in that period there came into the Union a sisterhood of frontier States—Ohio, Indiana, Illinois, Missouri—with provisions for the franchise that brought in complete democracy.

Even the newly created States of the Southwest showed the tendency. The wind of democracy blew so strongly from the West, that even in the older States of New York, Massachusetts, Connecticut, and Virginia, conventions were called, which liberalized their constitutions by strengthening the democratic basis of the State. In the same time the labor population of the cities began to assert its power and its determination to share in government. Of this frontier democracy which now took possession of the nation, Andrew Jackson was the very personification. He was born in the backwoods of the Carolinas in the midst of the turbulent democracy that preceded the Revolution, and he grew up in the frontier State of Tennessee. In the midst of this region of personal feuds and frontier ideals of law, he quickly rose to leadership. The appearance of this frontiersman on the floor of Congress was an omen full of significance. He reached Philadelphia at the close of Washington's administration, having ridden on horseback nearly eight hundred miles to his destination. Gallatin, himself a Western man, describes Jackson as he entered the halls of Congress: "A tall, lank, uncouth-looking personage, with long locks of hair hanging over his face and a cue down his back tied in an eel-skin; his dress singular; his manners those of a rough backwoodsman." And Jefferson testified: "When I was President of the Senate he was a Senator and he could never speak on account of the rashness of his feelings. I have seen him attempt it repeatedly and as often choke with

rage." At last the frontier in the person of its typical man had found a place in the Government. This six-foot backwoodsman, with blue eyes that could blaze on occasion, this choleric, impetuous, self-willed Scotch-Irish leader of men, this expert duelist, and ready fighter, this embodiment of the tenacious, vehement, personal West, was in politics to stay. The frontier democracy of that time had the instincts of the clansman in the days of Scotch border warfare. Vehement and tenacious as the democracy was, strenuously as each man contended with his neighbor for the spoils of the new country that opened before them, they all had respect for the man who best expressed their aspirations and their ideas. Every community had its hero. In the War of 1812 and the subsequent Indian fighting Jackson made good his claim, not only to the loyalty of the people of Tennessee, but of the whole West, and even of the nation. He had the essential traits of the Kentucky and Tennessee frontier. It was a frontier free from the influence of European ideas and institutions. The men of the "Western World" turned their backs upon the Atlantic Ocean, and with a grim energy and self-reliance began to build up a society free from the dominance of ancient forms.

The Westerner defended himself and resented governmental restrictions. The duel and the blood-feud found congenial soil in Kentucky and Tennessee. The idea of the personality of law was often dominant over the organized machinery of justice. That method was best which was most direct and effective. The backwoodsman was intolerant of men who split hairs, or scrupled over the method of reaching the right. In a word, the unchecked development of the individual was the significant product of this frontier democracy. It sought rather to express itself by choosing a man of the people, than by the formation of elaborate governmental institutions.

It was because Andrew Jackson personified these essential Western traits that in his presidency he became the idol and the mouthpiece of the popular will. In his assault upon the Bank as an engine of aristocracy, and in his denunciation of nullification, he went directly to his object with the ruthless energy of a frontiersman. For formal law and the subtleties of State sovereignty he had the contempt of a backwoodsman. Nor is it without significance that this typical man of the new democracy will always be associ-

ated with the triumph of the spoils system in national politics. To the new democracy of the West, office was an opportunity to exercise natural rights as an equal citizen of the community. Rotation in office served not simply to allow the successful man to punish his enemies and reward his friends, but it also furnished the training in the actual conduct of political affairs which every American claimed as his birthright. Only in a primitive democracy of the type of the United States in 1830 could such a system have existed without the ruin of the State. National government in that period was no complex and nicely adjusted machine, and the evils of the system were long in making themselves fully apparent.

The triumph of Andrew Jackson marked the end of the old era of trained statesmen for the Presidency. With him began the era of the popular hero. Even Martin Van Buren, whom we think of in connection with the East, was born in a log house under conditions that were not unlike parts of the older West. Harrison was the hero of the Northwest, as Jackson had been of the Southwest. Polk was a typical Tennessean, eager to expand the nation, and Zachary Taylor was what Webster called a "frontier colonel." During the period that followed Jackson, power passed from the region of Kentucky and Tennessee to the border of the Mississippi. The natural democratic tendencies that had earlier shown themselves in the Gulf States were destroyed, however, by the spread of cotton culture, and the development of great plantations in that region. What had been typical of the democracy of the Revolutionary frontier and of the frontier of Andrew Jackson was now to be seen in the States between the Ohio and the Mississippi. As Andrew Jackson is the typical democrat of the former region, so Abraham Lincoln is the very embodiment of the pioneer period of the Old Northwest. Indeed, he is the embodiment of the democracy of the West. How can one speak of him except in the words of Lowell's great "Commemoration Ode":

For him her Old-World moulds aside she threw,
And, choosing sweet clay from the breast
Of the unexhausted West,
With stuff untainted shaped a hero new,
Wise, steadfast in the strength of God, and true.

His was no lonely mountain-peak of mind,
Thrusting to thin air o'er our cloudy bars,
A sea-mark now, now lost in vapors blind;
Broad prairie rather, genial, level-lined,
Fruitful and friendly for all human kind,
Yet also nigh to heaven and loved of loftiest stars.

Nothing of Europe here,
Or, then, of Europe fronting mornward still,
Ere any names of Serf and Peer,
Could Nature's equal scheme deface;
New birth of our new soil, the first American.

The pioneer life from which Lincoln came differed in important respects from the frontier democracy typified by Andrew Jackson. Jackson's democracy was contentious, individualistic, and it sought the ideal of local self-government and expansion. Lincoln represents rather the pioneer folk who entered the forest of the great Northwest to chop out a home, to build up their fortunes in the midst of a continually ascending industrial movement. In the democracy of the Southwest, industrial development and city life were only minor factors, but to the democracy of the Northwest they were its very life. To widen the area of the clearing, to contend with one another for the mastery of the industrial resources of the rich provinces, to struggle for a place in the ascending movement of society, to transmit to one's offspring the chance for education, for industrial betterment, for the rise in life which the hardships of the pioneer existence denied to the pioneer himself, these were some of the ideals of the region to which Lincoln came. The men were commonwealth builders, industry builders. Whereas the type of hero in the Southwest was militant, in the Northwest he was industrial. It was in the midst of these "plain people," as he loved to call them, that Lincoln grew to manhood. As Emerson says: "He is the true history of the American people in his time." The years of his early life were the years when the democracy of the Northwest came into struggle with the institution of slavery which threatened to forbid the expansion of the democratic pioneer life in the West. In President Eliot's essay on "Five American Contributions to Civilization," he instances as one of the supreme tests of American democracy its attitude upon the question of slavery. But if democracy chose wisely and worked effectively toward the solu-

tion of this problem, it must be remembered that Western democracy took the lead. The rail-splitter himself became the nation's President in that fierce time of struggle, and armies of the woodsmen and pioneer farmers recruited in the Old Northwest made free the Father of Waters, marched through Georgia, and helped to force the struggle to a conclusion at Appomattox. The free pioneer democracy struck down the slave-holding aristocracy on its march to the West.

The last chapter in the development of Western democracy is the one that deals with its conquest over the vast spaces of the New West. At each new stage of Western development, the people have had to grapple with larger areas, with bigger combinations. The little colony of Massachusetts veterans that settled at Marietta received a land grant as large as the State of Rhode Island. The band of Connecticut pioneers that followed Moses Cleaveland to the Connecticut Reserve occupied a region as large as the parent State. The area which settlers of New England stock occupied on the prairies of northern Illinois surpassed the combined area of Massachusetts, Connecticut, and Rhode Island. Men who had become accustomed to the narrow valleys and the little towns of the East found themselves out on the boundless spaces of the West dealing with units of such magnitude as dwarfed their former experience. The Great Lakes, the Prairies, the Great Plains, the Rocky Mountains, the Mississippi and the Missouri, furnished new standard of measurement for the achievement of this industrial democracy. Individualism began to give way to coöperation and to governmental activity. Even in the earlier days of the democratic conquest of the wilderness, demands had been made upon the government for support in internal improvements, but this new West showed a growing tendency to call to its assistance the powerful arm of national authority. In the period since the Civil War, the vast public domain has been donated to the individual farmer, to States for education, to railroads for the construction of transportation lines.

Moreover, with the advent of democracy in the last fifteen years upon the Great Plains, new physical conditions have presented themselves which have accelerated the social tendency of Western democracy. The pioneer farmer of the days of Lincoln could place his family on a flatboat, strike into the wilderness, cut out his

clearing, and with little or no capital go on to the achievement of industrial independence. Even the homesteader on the Western prairies found it possible to work out a similar independent destiny, although the factor of transportation made a serious and increasing impediment to the free working-out of his individual career. But when the arid lands and the mineral resources of the Far West were reached, no conquest was possible by the old individual pioneer methods. Here expensive irrigation works must be constructed, co-operative activity was demanded in utilization of the water supply, capital beyond the reach of the small farmer was required. In a word, the physiographic province itself decreed that the destiny of this new frontier should be social rather than individual.

Magnitude of social achievement is the watchword of the democracy since the Civil War. From petty towns built in the marshes, cities arose whose greatness and industrial power are the wonder of our time. The conditions were ideal for the production of captains of industry. The old democratic admiration for the self-made man, its old deference to the rights of competitive individual development, together with the stupendous natural resources that opened to the conquest of the keenest and the strongest, gave such conditions of mobility as enabled the development of the large corporate industries which in our own decade have marked the West.

Thus, in brief, have been outlined the chief phases of the development of Western democracy in the different areas which it has conquered. There has been a steady development of the industrial ideal, and a steady increase of the social tendency, in this later movement of Western democracy. While the individualism of the frontier, so prominent in the earliest days of the Western advance, has been preserved as an ideal, more and more these individuals struggling each with the other, dealing with vaster and vaster areas, with larger and larger problems, have found it necessary to combine under the leadership of the strongest. This is the explanation of the rise of those preëminent captains of industry whose genius has concentrated capital to control the fundamental resources of the nation. If now in the way of recapitulation, we try to pick out from the influences that have gone to the making of Western democracy the factors which constitute the net result of this movement, we shall have to mention at least the following:—

Most important of all has been the fact that an area of free land has continually lain on the western border of the settled area of the United States. Whenever social conditions tended to crystallize in the East, whenever capital tended to press upon labor or political restraints to impede the freedom of the mass, there was this gate of escape to the free conditions of the frontier. These free lands promoted individualism, economic equality, freedom to rise, democracy. Men would not accept inferior wages and a permanent position of social subordination when this promised land of freedom and equality was theirs for the taking. Who would rest content under oppressive legislative conditions when with a slight effort he might reach a land wherein to become a co-worker in the building of free cities and free States on the lines of his own ideal? In a word, then, free lands meant free opportunities. Their existence has differentiated the American democracy from the democracies which have preceded it, because ever, as democracy in the East took the form of highly specialized and complicated industrial society, in the West it kept in touch with primitive conditions, and by action and reaction these two forces have shaped our history.

In the next place, these free lands and this treasury of industrial resources have existed over such vast spaces that they have demanded of democracy increasing spaciousness of design and power of execution. Western democracy is contrasted with the democracy of all other times in the largeness of the tasks to which it has set its hand, and in the vast achievements which it has wrought out in the control of nature and of politics. It would be difficult to over-emphasize the importance of this training upon democracy. Never before in the history of the world has a democracy existed on so vast an area and handled things in the gross with such success, with such largeness of design, and such grasp upon the means of execution. In short, democracy has learned in the West of the United States how to deal with the problem of magnitude. The old historic democracies were but little states with primitive economic conditions.

But the very task of dealing with vast resources, over vast areas, under the conditions of free competition furnished by the West, has produced the rise of those captains of industry whose success in consolidating economic power now raises the question as to whether democracy under such conditions can survive. For the old military type of Western leaders like George Rogers Clark, Andrew Jackson,

and William Henry Harrison have been substituted such industrial leaders as James J. Hill, John D. Rockefeller, and Andrew Carnegie.

The question is imperative, then, What ideals persist from this democratic experience of the West; and have they acquired sufficient momentum to sustain themselves under conditions so radically unlike those in the days of their origin? In other words, the question put at the beginning of this discussion becomes pertinent. Under the forms of the American democracy is there in reality evolving such a concentration of economic and social power in the hands of a comparatively few men as may make political democracy an appearance rather than a reality? ¹¹ The free lands are gone. The material forces that gave vitality to Western democracy are passing away. It is to the realm of the spirit, to the domain of ideals and legislation, that we must look for Western influence upon democracy in our own days.

Western democracy has been from the time of its birth idealistic. The very fact of the wilderness appealed to men as a fair, blank page on which to write a new chapter in the story of man's struggle for a higher type of society. The Western wilds, from the Alleghanies to the Pacific, constituted the richest free gift that was ever spread out before civilized man. To the peasant and artisan of the Old World, bound by the chains of social class, as old as custom and as inevitable as fate, the West offered an exit into a free life and greater well-being among the bounties of nature, into the midst of resources that demanded manly exertion, and that gave in return the chance for indefinite ascent in the scale of social advance. "To each she offered gifts after his will." Never again can such an opportunity come to the sons of men. It was unique, and the thing is so near us, so much a part of our lives, that we do not even yet comprehend its full significance. The existence of this land of opportunity has made America the goal of idealists from the days of the Pilgrim Fathers. With all the materialism of the pioneer movements, this idealistic conception of the vacant lands as an opportunity for a new order of things is unmistakably present. Kipling's "Song of the English" has given it expression:—

We were dreamers, dreaming greatly, in the man-stifled town;
We yearned beyond the sky-line where the strange roads go down.
Came the Whisper, came the Vision, came the Power with the Need,

Till the Soul that is not man's soul was lent us to lead.
As the deer breaks—as the steer breaks—from the herd where they graze,
In the faith of little children we went on our ways.
Then the wood failed—then the food failed—then the last water dried—
In the faith of little children we lay down and died.

On the sand-drift—on the veldt-side—in the fernscrub we lay,
That our sons might follow after by the bones on the way.
Follow after—follow after! We have watered the root
And the bud has come to blossom that ripens for fruit!
Follow after—we are waiting by the trails that we lost
For the sound of many footsteps, for the tread of a host.

Follow after—follow after—or the harvest is sown:
By the bones about the wayside ye shall come to your own!

This was the vision that called to Roger Williams,—that “prophetic soul ravished of truth disembodied,” “unable to enter into treaty with its environment,” and forced to seek the wilderness. “Oh, how sweet,” wrote William Penn, from his forest refuge, “is the quiet of these parts, freed from the troubles and perplexities of woeful Europe.” And here he projected what he called his “Holy Experiment in Government.”

If the later West offers few such striking illustrations of the relation of the wilderness to idealistic schemes, and if some of the designs were fantastic and abortive, none the less the influence is a fact. Hardly a Western State but has been the Mecca of some sect or band of social reformers, anxious to put into practice their ideals, in vacant land, far removed from the checks of a settled form of social organization. Consider the Dunkards, the Icarians, the Fourierists, the Mormons, and similar idealists who sought our Western wilds. But the idealistic influence is not limited to the dreamers' conception of a new State. It gave to the pioneer farmer and city builder a restless energy, a quick capacity for judgment and action, a belief in liberty, freedom of opportunity, and a resistance to the domination of class which infused a vitality and power into the individual atoms of this democratic mass. Even as he dwelt among the stumps of his newly-cut clearing, the pioneer had the creative vision of a new order of society. In imagination he pushed back the forest boundary to the confines of a mighty Commonwealth; he willed that log cabins should become the lofty buildings

of great cities. He decreed that his children should enter into a heritage of education, comfort, and social welfare, and for this ideal he bore the scars of the wilderness. Possessed with this idea he ennobled his task and laid deep foundations for a democratic State. Nor was this idealism by any means limited to the American pioneer.

To the old native democratic stock has been added a vast army of recruits from the Old World. There are in the Middle West alone four million persons of German parentage out of a total of seven millions in the country. Over a million persons of Scandinavian parentage live in the same region. The democracy of the newer West is deeply affected by the ideals brought by these immigrants from the Old World. To them America was not simply a new home; it was a land of opportunity, of freedom, of democracy. It meant to them, as to the American pioneer that preceded them, the opportunity to destroy the bonds of social caste that bound them in their older home, to hew out for themselves in a new country a destiny proportioned to the powers that God had given them, a chance to place their families under better conditions and to win a larger life than the life that they had left behind. He who believes that even the hordes of recent immigrants from southern Italy are drawn to these shores by nothing more than a dull and blind materialism has not penetrated into the heart of the problem. The idealism and expectation of these children of the Old World, the hopes which they have formed for a newer and freer life across the seas, are almost pathetic when one considers how far they are from the possibility of fruition. He who would take stock of American democracy must not forget the accumulation of human purposes and ideals which immigration has added to the American populace.

In this connection it must also be remembered that these democratic ideals have existed at each stage of the advance of the frontier, and have left behind them deep and enduring effects on the thinking of the whole country. Long after the frontier period of a particular region of the United States has passed away, the conception of society, the ideals and aspirations which it produced, persist in the minds of the people. So recent has been the transition of the greater portion of the United States from frontier conditions to conditions of settled life, that we are, over the large portion of the

United States, hardly a generation removed from the primitive conditions of the West. If, indeed, we ourselves were not pioneers, our fathers were, and the inherited ways of looking at things, the fundamental assumptions of the American people, have all been shaped by this experience of democracy on its westward march. This experience has been wrought into the very warp and woof of American thought.

Even those masters of industry and capital who have risen to power by the conquest of Western resources came from the midst of this society and still profess its principles. John D. Rockefeller was born on a New York farm, and began his career as a young business man in St. Louis. Marcus Hanna was a Cleveland grocer's clerk at the age of twenty. Claus Spreckles, the sugar king, came from Germany as a steerage passenger to the United States in 1848. Marshall Field was a farmer boy in Conway, Massachusetts, until he left to grow up with the young Chicago. Andrew Carnegie came as a ten-year-old boy from Scotland to Pittsburgh, then a distinctively Western town. He built up his fortunes through successive grades until he became the dominating factor in the great iron industries, and paved the way for that colossal achievement, the Steel Trust. Whatever may be the tendencies of this corporation, there can be little doubt of the democratic ideals of Mr. Carnegie himself. With lavish hand he has strewn millions through the United States for the promotion of libraries. The effect of this library movement in perpetuating the democracy that comes from an intelligent and self-respecting people can hardly be measured. In his "Triumphant Democracy," published in 1886, Mr. Carnegie, the ironmaster, said, in reference to the mineral wealth of the United States: "Thank God, these treasures are in the hands of an intelligent people, the Democracy, to be used for the general good of the masses, and not made the spoils of monarchs, courts, and aristocracy, to be turned to the base and selfish ends of a privileged hereditary class." It would be hard to find a more rigorous assertion of democratic doctrine than the celebrated utterance, attributed to the same man, that he should feel it a disgrace to die rich.

In enumerating the services of American democracy, President Eliot included the corporation as one of its achievements, declaring that "freedom of incorporation, though no longer exclusively a democratic agency, has given a strong support to democratic in-

stitutions." In one sense this is doubtless true, since the corporation has been one of the means by which small properties can be aggregated into an effective working body. Socialistic writers have long been fond of pointing out also that these various concentrations pave the way for and make possible social control. From this point of view it is possible that the masters of industry may prove to be not so much an incipient aristocracy as the pathfinders for democracy in reducing the industrial world to systematic consolidation suited to democratic control. The great geniuses that have built up the modern industrial concentration were trained in the midst of democratic society. They were the product of these democratic conditions. Freedom to rise was the very condition of their existence. Whether they will be followed by successors who will adopt the exploitation of the masses, and who will be capable of retaining under efficient control these vast resources, is one of the questions which we shall have to face.

This, at least, is clear: American democracy is fundamentally the outcome of the experiences of the American people in dealing with the West. Western democracy through the whole of its earlier period tended to the production of a society of which the most distinctive fact was the freedom of the individual to rise under conditions of social mobility, and whose ambition was the liberty and well-being of the masses. This conception has vitalized all American democracy, and has brought it into sharp contrasts with the democracies of history, and with those modern efforts of Europe to create an artificial democratic order by legislation. The problem of the United States is not to create democracy, but to conserve democratic institutions and ideals. In the later period of its development, Western democracy has been gaining experience in the problem of social control. It has steadily enlarged the sphere of its action and the instruments for its perpetuation. By its system of public schools, from the grades to the graduate work of the great universities, the West has created a larger single body of intelligent plain people than can be found elsewhere in the world. Its political tendencies, whether we consider Democracy, Populism, or Republicanism, are distinctly in the direction of greater social control and the conservation of the old democratic ideals.

To these ideals the West adhered with even a passionate determination. If, in working out its mastery of the resources of the in-

terior, it has produced a type of industrial leader so powerful as to be the wonder of the world, nevertheless, it is still to be determined whether these men constitute a menace to democratic institutions, or the most efficient factor for adjusting democratic control to the new conditions.

Whatever shall be the outcome of the rush of this huge industrial modern United States to its place among the nations of the earth, the formation of its Western democracy will always remain one of the wonderful chapters in the history of the human race. Into this vast shaggy continent of ours poured the first feeble tide of European settlement. European men, institutions, and ideas were lodged in the American wilderness, and this great American West took them to her bosom, taught them a new way of looking upon the destiny of the common man, trained them in adaptation to the conditions of the New World, to the creation of new institutions to meet new needs; and ever as society on her eastern border grew to resemble the Old World in its social forms and its industry, ever, as it began to lose faith in the ideals of democracy, she opened new provinces, and dowered new democracies in her most distant domains with her material treasures and with the ennobling influence that the fierce love of freedom, the strength that came from hewing out a home, making a school and a church, and creating a higher future for his family, furnished to the pioneer.

She gave to the world such types as the farmer Thomas Jefferson, with his Declaration of Independence, his statute for religious toleration, and his purchase of Louisiana. She gave us Andrew Jackson, that fierce Tennessee spirit who broke down the traditions of conservative rule, swept away the privacies and privileges of officialdom, and, like a Gothic leader, opened the temple of the nation to the populace. She gave us Abraham Lincoln, whose gaunt frontier form and gnarled, massive hand told of the conflict with the forest, whose grasp of the ax-handle of the pioneer was no firmer than his grasp of the helm of the ship of state as it breasted the seas of civil war. She has furnished to this new democracy her stores of mineral wealth, that dwarf those of the Old World, and her provinces that in themselves are vaster and more productive than most of the nations of Europe. Out of her bounty has come a nation whose industrial competition alarms the Old World, and the masters of whose resources wield wealth and power vaster than the

wealth and power of kings. Best of all, the West gave, not only to the American, but to the unhappy and oppressed of all lands, a vision of hope, and assurance that the world held a place where were to be found high faith in man and the will and power to furnish him the opportunity to grow to the full measure of his own capacity. Great and powerful as are the new sons of her loins, the Republic is greater than they. The paths of the pioneer have widened into broad highways. The forest clearing has expanded into affluent commonwealths. Let us see to it that the ideals of the pioneer in his log cabin shall enlarge into the spiritual life of a democracy where civic power shall dominate and utilize individual achievement for the common good.